Minutes

At a meeting of the Full Council held at Council Chamber, County Hall, Preston, on Thursday, 26th May, 2016

Present:

County Councillor Margaret Brindle (Chairman)

County Councillors

T Aldridge K Ellard M Otter A Ali J Fillis M Parkinson T Ashton J Gibson N Penney A Atkinson G Gooch S Perkins A Barnes M Green M Perks C Pritchard M Barron J Hanson Dr M Hassan S Prynn L Beavers D Borrow P Hayhurst P Rigby C Henig P Britcliffe A Schofield N Hennessy K Sedgewick I Brown K Brown S Holgate S Serridge D Howarth J Shedwick T Brown K Iddon R Shewan P Buckley D T Smith A Cheetham M Iqbal A Clempson A James K Snape D Clifford M Johnstone D Stansfield Mrs F Craig-Wilson A Jones J Sumner L Collinge A Kay V Taylor C Crompton D Lord M Tomlinson M Dad T Martin D Watts B Dawson J Mein D Westley F De Molfetta Y Motala D Whipp C Dereli **G** Wilkins B Murray G Dowding D O'Toole **B Winlow** G Driver J Oakes

1. Apologies and Announcements

Announcements

The Chairman reported the following deaths:

County Councillor Michael Devaney who passed away on 19 May 2016. Councillor Devaney was elected as a Conservative member to the County Council in 2009 and represented the electoral division of Chorley Rural North. During this time he held the positions of Chairman of the County Council in 2013/2014 and was Chair of Development Control in 2012/13. He served on a number of Council Committees including Children's Services Scrutiny, Pension Fund, Urgency, Regulatory and Scrutiny Committee.

Former County Councillor Mrs Dorothy Ramsden died on 19 May 2016. Mrs Ramsden was elected as a Conservative member to the County Council from 1985 to 1993 and represented the Rossendale Haslingden electoral division. During this time she served on the Education, Police, Policy and Resources and Social Services Committees.

A number of members spoke in memory of the deceased and offered condolences to their family and friends. The Full Council stood in silent tribute and memory of the two former members.

Report of the Returning Officer on the Election of a County Councillor for the Lancaster East Electoral Division

The Chief Executive, as Returning Officer reported that Lizzi Collinge of the Labour Party was elected as County Councillor representing the Lancaster East Electoral Division on 5 May 2016.

Association of Public Sector Excellence (APSE) - Local Authority Apprentice and Training Awards

The Chairman was pleased to announce that one of the County Council's Apprentices, Cameron Newsham made it to the final in the recent APSE local authority apprentice and training awards which were held in Newcastle in March 2016.

Unfortunately Cameron did not win but the panel commented on the extremely high calibre of candidates and Cameron received well deserved praise for reaching the final and was congratulated on his achievement.

The Full Council was informed that the County Council had been formally recognised for its commitment and involvement in supporting and developing its future tradespeople.

Cameron attended Full Council with his manager, Ridwan Musa, Highways Manager South, Community Services and was congratulated by members.

Reflections Restaurant

The Chairman informed Full Council that Reflections Restaurant had recently been awarded a 5 star Hygiene Award following an unannounced inspection by Preston City Council Environmental Health Services.

The Chairman was pleased to report that the inspection had resulted in the following:-

- Compliance with food hygiene and safety procedures Score A.
- Compliance with structural requirements Score A.
- Confidence in management/control procedures Score A.
- Food Hygiene Rating Score 5.

In order to get the top rating of 5 it was necessary to do well in all of the three elements. Reflections and in particular the staff were congratulated on achieving the 5 star rating.

2. Disclosure of Pecuniary and Non-Pecuniary Interests

The Full Council was notified that Members had been invited to make declarations of Pecuniary and Non-pecuniary interests in matters on the agenda in accordance with the County Council's Code of Conduct for Members.

No declarations were made.

3. Election of Chairman

County Councillor Margaret Brindle, the retiring Chair of the County Council presided for this item.

It was moved by County Councillor Clifford and seconded by County Councillor Ali that County Councillor Janice Hanson be elected Chairman of the County Council.

There being no other nominations, it was:

Resolved: That County Councillor Janice Hanson be elected Chairman of the County Council until the Annual General Meeting of the Full Council in 2017.

County Councillor Hanson then took the Chair and made her Declaration of Acceptance of Office.

4. Appointment of Vice Chairman

It was moved by County Councillor Fillis and seconded by County Councillor De Molfetta that County Councillor Terry Aldridge be appointed Vice-Chairman of the County Council.

There being no other nominations, it was:

Resolved: That County Councillor Terry Aldridge be appointed Vice-Chairman of the County Council until the Annual General meeting of the Full Council in 2016.

County Councillor Terry Aldridge then took his place and made his Declaration of Acceptance of Office.

5. Confirmation of the minutes from the meeting held on 24 March 2016

Resolved: That the Minutes of the meeting of the County Council held on 24 March 2016 be confirmed and signed by the Chair.

6. Membership of Committees and Related Appointments for 2016/17

The Full Council was asked to:

- i. Determine the constitution and membership of Committees for 2016/17, as set out at a) in the report now presented; and
- ii. Consider the appointment of the Chairs and Deputy Chairs of Committees for 2016/17 as set out a b) in the report now presented.

The Leader moved the report and proposed the names of Chairs and Deputies to be appointed, as set out below.

Resolved: That

- i. The appointment of Members to Committees for 2016/17 in the proportional balances set out in the report now presented be approved, on the basis of nominations being made by the respective Political groups in writing to the Director of Governance, Finance and Public Services.
- ii. The appointments of Chairs and Deputy Chairs of Committees for 2016/17, as now reported and set out below, be approved.

| Committee Urgency | Chair Jennifer Mein | Deputy David Borrow |
|---|---|--|
| Overview and Scrutiny Scrutiny Children's Services Scrutiny Health Scrutiny Education Scrutiny Executive Scrutiny | Bill Winlow Gina Dowding Steve Holgate Cynthia Dereli Bill Winlow | Alison Barnes Susie Charles Yousuf Motala Peter Buckley Alison Barnes |
| Other Committees Development Control Regulatory Audit & Governance Pension Fund Corporate Complaints Student Support Appeals Employment Conduct Lancashire Health & Wellbeing Board | Munsif Dad Jackie Oakes Terry Brown Kevin Ellard Mohammed Iqbal Sue Prynn Jennifer Mein Jennifer Mein Jennifer Mein | Kevin Ellard Kim Snape Darren Clifford Miles Parkinson Terry Brown Cynthia Dereli David Borrow David Borrow |

7. Appointments to the Local Government Association – General Assembly, Special Interest Group on Coastal Issues and County Councils' Network for 2016/17

The Full Council was asked to approve the appointment of representatives to serve on the Local Government Association (LGA) General Assembly for 2016/17 and to attend the Annual General meeting of the General Assembly on 5 July 2016. The Full Council was also asked to appoint a representative to serve on the LGA Special Interest Group on Coastal Issues for 2016/17 and up to four representatives to serve on the County Council's Network in 2016/17.

Resolved: That,

- County Councillors Jennifer Mein, David Borrow, Marcus Johnstone and Geoff Driver, CBE be appointed to serve as the County Council's representatives on the Local Government Association (LGA) General Assembly for 2016/17.
- ii. The representatives approved at (i) above (or nominated substitutes) together with County Councillor Bill Winlow from the Liberal Democrat group, acting in an observer capacity, be authorised to attend the 2016 Annual Meeting of the LGA General assembly to be held in Bournemouth on 5 July 2016, and that County Councillor Mein carry the County Council's 12 corporate votes.
- iii. The appointment of a County Councillor to serve on the Special Interest Group on Coastal Issues for 2016/17 to be confirmed by the Leader of the Council.
- iv. The appointment of County Councillors to the County Council's Network was to be confirmed by the Leader of the Council.

8. Combined Fire Authority (CFA) Appointment of County Council Representatives 2016/17

The Full Council was asked to approve the appointment of 19 Members to serve on the Lancashire Combined Fire Authority until the Annual Meeting of the Full Council in 2017 on the basis of 9 Labour Members; 8 Conservative Members; 1 Liberal Democrat Members and 1 Independent Member.

Resolved: That the following Members be appointed to serve on the Lancashire Combined Fire Authority (CFA) until the Annual General meeting of the Full Council in 2017.

| Labour | Conservative | Liberal Democrat | Independent |
|-----------------|------------------|---------------------|-------------|
| Terry Burns | Mark Perks | Jeff Sumner | Liz Oades |
| Steven Holgate | Peter Britcliffe | | |
| Miles Parkinson | Ken Brown | | |
| Niki Penny | David Stansfield | | |
| Alison Barnes | Michael Green | | |
| Carl Crompton | David O'Toole | | |
| Frank De | John Shedwick | | |
| Molfetta | Vivien Taylor | | |
| Terry Aldridge | · | | |
| Ron Shewan | | | |

9. Police and Crime Panel - Appointment of a County Council Representative for 2016/17

The Full Council was asked to approve the appointment of one Member to serve on the Police and Crime Panel for Lancashire until the Annual Meeting of the Full Council in 2017.

Resolved: That County Councillor Julie Gibson be appointed as the County Council's representative on the Police and Crime Panel until the Annual Meeting of the County Council in 2017.

10. Report of the Cabinet (Part B)

The Leader of the Council moved Part B of the report of the Cabinet from its meetings on 14 April and 12 May 2016.

Resolved: That Part B of the report of the Cabinet from its meetings on 14 April and 12 May be noted.

11. Report of Urgent Key Decisions

Resolved: That the report of Urgent Key Decisions taken by the Leader of the County Council, Deputy Leader of the County Council, the Cabinet Member for Highways and Transport and the Cabinet Member for Environment, Planning and Cultural Services during the preceding three months, as now presented be noted.

12. Urgent Determination Outside Budget Framework

Resolved: That the report of urgent determinations outside of the Budget framework, as now presented, be noted.

13. The Overview and Scrutiny Committees

County Councillor Bill Winlow presented the reports of the Overview and Scrutiny Committees as follows:-

- Children's Services Scrutiny Committee 9 March, 20 April
- Education Scrutiny 5 April
- Health Scrutiny 15 march and 26 April
- Scrutiny 26 February and 8 April

Resolved: That the reports of the Overview and Scrutiny Committees as now presented, be noted.

13. Report of the Audit and Governance Committee

County Councillor Terry Brown presented the report of the Audit and Governance Committee on 9 May 2016.

Resolved: That the report of the Audit and Governance Committee as now presented, be noted.

14. Report of the Lancashire Combined Fire Authority

County Councillor Frank De Molfetta presented the report of the Lancashire Combined Fire Authority from its meeting on 25 April 2016.

Resolved: That the report of the Lancashire Combined Fire Authority, as now presented, be received.

15. Notices of Motion submitted under Procedural Standing Order 14.2.1(a) (Part C)

1. It was moved by County Councillor Hennessy and seconded by County Councillor Driver that:

Academy Schools

This Council recognises, and supports, the strong historic relationship between the County Council and our schools.

Council extends its thanks and congratulations to all, including Parent Governors, who work in education across our County in providing the best of opportunities for our young people to grow and thrive.

Whilst welcoming the changes to the proposed policy of compelling schools to become Academies, Council is concerned that the Secretary of State still intends to introduce measures to enable her to insist that schools become Academies if they are graded below 'Good' by OFSTED or if significant numbers of schools in a local authority area become Academies.

Council believes that the obsession with school structures, rather than focussing on outcomes for children, has caused unease and uncertainly across the sector,

deflecting the attention of Head Teachers and Governors from their focus of providing the best education that they can.

Council therefore instructs the Chief Executive to write to the Secretary of State for Education and all Lancashire MP's welcoming the change of policy and committing the Council to continue working with all involved in Lancashire children's education to ensure the very best outcomes in the future stating that:

- (i) Over 90% of Lancashire's schools are rated as 'good' or 'outstanding' by OFSTED
- (ii) There is no evidence to support the view that Academies produce better results than local authority schools.
- (iii) Currently, where a local authority school requires improvement, the Council provides help and advice from its highly skilled and professional team of officers. This is not necessarily so with Academies and the Government's proposals are not clear as to how failing Academies will be helped to improve.
- (iv) Council is concerned that there are no proposals in the White Paper to reimburse local authorities for the significant costs that would be incurred in the process of converting to Academies and objects to the proposal to transfer council owned land on which schools are built to the Secretary of State.
- (v) Council is also concerned that local authorities will be left with insufficient authority to carry out the proposed residual duties recommended in the White Paper, particularly those relating to:
 - (a) ensuring that every child has a school place;
 - (b) ensuring the needs of vulnerable children, particularly SEND pupils, are met;
 - (c) acting as champion for all parents and families;
- (vi) Council considers that the proposed Regional School Commissioners, to whom Academies will be responsible and to whom parents can raise their concerns, are both unelected and remote. They are a very poor substitute for the current system where parents can raise their concerns with their local Council and Councillors who are known and accountable to them and who know the local schools and the communities they serve.

On being put to the vote the motion was CARRIED and it was:

Resolved: That,

This Council recognises, and supports, the strong historic relationship between the County Council and our schools.

Council extends its thanks and congratulations to all, including Parent Governors, who work in education across our County in providing the best of opportunities for our young people to grow and thrive.

Whilst welcoming the changes to the proposed policy of compelling schools to become Academies, Council is concerned that the Secretary of State still intends to introduce measures to enable her to insist that schools become Academies if they are graded below 'Good' by OFSTED or if significant numbers of schools in a local authority area become Academies.

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- (iii) Currently, where a local authority school requires improvement, the Council provides help and advice from its highly skilled and professional team of officers. This is not necessarily so with Academies and the Government's proposals are not clear as to how failing Academies will be helped to improve.
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 - (a) ensuring that every child has a school place;

- (b) ensuring the needs of vulnerable children, particularly SEND pupils, are met:
- (c) acting as champion for all parents and families;
- (vi) Council considers that the proposed Regional School Commissioners, to whom Academies will be responsible and to whom parents can raise their concerns, are both unelected and remote. They are a very poor substitute for the current system where parents can raise their concerns with their local Council and Councillors who are known and accountable to them and who know the local schools and the communities they serve.

2. It was moved by County Councillor Holgate and seconded by County Councillor Brown that:

Chorley A&E

Council is concerned that the closure of the A&E service in Chorley Hospital is an early symptom of an emerging national problem in the NHS.

The Council recognises the financial pressures faced by the NHS and the national shortage of doctors, nurses and other clinical staff which has led to the closure of the A&E in Chorley and is very concerned about the impact on other local NHS services, particularly nearby A&Es across Lancashire.

The County Council is concerned that not only is there a shortage of A&E doctors but also an acute and growing problem with a lack of GPs across the County, coupled with other cuts across the public sector. This problem is also becoming increasingly serious as the age profiles of GPs in Lancashire suggests many more GPs will retire in the next few years than are currently entering into the service.

The County Council's Scrutiny Committee have met with the officials running Chorley Hospital and appreciate the situation they find themselves in. However, the County Council believes their situation is a forerunner of many of the problems of the NHS in England and require a national rather than simply a local solution for the future. Put simply, we need more nurses, junior doctors and GPs.

The Council therefore instructs the Chief Executive to write to the Secretary for Health and to the Prime Minister to ask for an urgent meeting to discuss the crisis in the NHS in Chorley and its impact on the people of Lancashire and what steps it intends to take to deal with these issues in the immediate future and in the longer term.

On being put to the vote the motion was CARRIED and it was:

Resolved: That,

Council is concerned that the closure of the A&E service in Chorley Hospital is an early symptom of an emerging national problem in the NHS.

The Council recognises the financial pressures faced by the NHS and the national shortage of doctors, nurses and other clinical staff which has led to the closure of the A&E in Chorley and is very concerned about the impact on other local NHS services, particularly nearby A&Es across Lancashire.

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3. It was moved by County Councillor Atkinson and seconded by County Councillor Driver that:

Subsidised bus service through Sabden

Council notes that CC Fillis did not accept the recommendation of the Working Group to introduce a subsidised bus service through Sabden.

Council therefore resolves to instruct the Officers to negotiate with local Bus Companies to introduce a modified service to the one agreed by the Working Group which would provide a service through the village at 7am, 8am, noon, 5pm and 6pm. The cost of this service can be funded from the unspent balance of the £2m allocated to the Working Group.

The following amendment was proposed but ruled out of order as the amendment related to a function of the Executive and not the Council:

Council notes that CC Fillis did not accept the recommendation of the Working Group to introduce a subsidised bus service through Sabden.

Council agrees in principle to provide socially necessary bus services for residents in Sabden and resolves to implement the officer recommendations to the bus services working group.

The following amendment was moved by County Councillor Hayhurst and seconded by County Councillor Winlow:

Council notes that CC Fillis did not accept the recommendation of the Working Group to introduce a subsidised bus service through Sabden.

Council therefore resolves to instruct the Officers to negotiate with local Bus Companies and that the decision as to whether to subsidise a bus service to serve Sabden should be reconsidered in six month's time.

A recorded vote on the amendment was then taken. The names of county councillors who voted for or against the amendment and those who abstained were as follows:

For (40)

| T Aldridge A Ali A Barnes L Beavers D Borrow M Brindle T Brown D Clifford L Collinge | M Dad B Dawson F De Molfetta C Dereli K Ellard J Fillis J Gibson J Hanson M Hassan | C Henig N Hennessy S Holgate D Howarth M Iqbal M Johnstone T Martin J Mein Y Motala | M Parkinson N Penney C Pritchard S Prynn S Serridge R Shewan K Snape M Tomlinson D Watts |
|--|--|---|--|
| | M Hassan | Y Motala | |
| C Crompton | P Hayhurst | B Murray | B Winlow |
| | | | |

Against (32)

| A Atkinson | A Cheetham | K Iddon | M Perks |
|--------------|----------------|-----------|--------------|
| M Barron | A Clempson | A James | P Rigby |
| P Britcliffe | F Craig-Wilson | T Jones | A Schofield |
| K Brown | C Dowding | A Kay | K Sedgewick |
| I Brown | G Driver | D Lord | J Shedwick |
| P Buckley | G Gooch | D O'Toole | D Smith |
| T Burns | M Green | M Otter | D Stansfield |
| J Sumner | V Taylor | D Whipp | G Wilkins |

Abstentions (0)

The Amendment was therefore CARRIED and became the Substantive Motion.

On being put to the vote the motion was CARRIED and it was:

Resolved: That,

Council notes that CC Fillis did not accept the recommendation of the Working Group to introduce a subsidised bus service through Sabden.

Council therefore resolves to instruct the Officers to negotiate with local Bus Companies and that the decision as to whether to subsidise a bus service to serve Sabden should be reconsidered in six month's time.

4. It was moved by County Councillor Dowding and seconded by County Councillor Driver that:

Guild Wheel

Lancashire County Council is committed to creating, wherever possible, safe, scenic, accessible cycle and foot -paths and is proud of the two leading popular and award-winning examples in the County: the 21 mile Guild Wheel around the Preston, and the Millennium Cycle Way through Lancaster.

These accessible quality cycle ways contribute to safety, health improvement, and safe exercise opportunities while reducing pollution and congestion resulting from commuter travel, as well as providing an attractive space in our cities.

This council notes:

- the widespread concerns expressed by local residents from across the County in the Save Our Guild Wheel Petition and in the many letters from organisations, local community groups and many individuals sent to councillors and the local media in relation to the large number of current and planned new junctions and the associated dangers to the favourable character of the Guild Wheel.
- the current City Deal and other infrastructure plans accord huge amounts of public money to a large number of highway developments; but also proposes a number of important cycle and pedestrian developments. Gains from the City Deal programme should benefit all users of the highway and cycleway network.

Council agrees to instruct officers:

- to ensure that cycling provision and new highway crossings and junctions are in line with best practice for cyclists and pedestrians, especially along the 21 mile route of the Guild Wheel.
- to undertake a consultation process with established cycling groups on design input into the significant number of new highway schemes being proposed, especially those on the Guild Wheel, including the Preston Cycle Liaison Group in a timely manner.
- as the lead highway and planning authority, to endeavour to positively respond to the plans of the Preston Cycle Liaison Group which follow from discussions with

officers of this council and Preston City Council to create cost effective plans for the benefit of all road users in the current and planned junctions which propose to introduce motor vehicles onto, or across, the Guild Wheel.

- to organise a meeting of all three major Guild Wheel organisations (Lancashire County Council, Preston City Council and Preston Cycle Liaison Group Users Group) to consider options for costings and related benefits.
- to keep all parties informed of progress and the outcomes.

On being put to the vote the motion was CARRIED and it was:

Resolved: That,

Lancashire County Council is committed to creating, wherever possible, safe, scenic, accessible cycle and foot -paths and is proud of the two leading popular and award-winning examples in the County: the 21 mile Guild Wheel around the Preston, and the Millennium Cycle Way through Lancaster.

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- as the lead highway and planning authority, to endeavour to positively respond to the plans of the Preston Cycle Liaison Group which follow from discussions with

officers of this council and Preston City Council to create cost effective plans for the benefit of all road users in the current and planned junctions which propose to introduce motor vehicles onto, or across, the Guild Wheel.

- to organise a meeting of all three major Guild Wheel organisations (Lancashire County Council, Preston City Council and Preston Cycle Liaison Group Users Group) to consider options for costings and related benefits.
- to keep all parties informed of progress and the outcomes.

5. It was moved by County Councillor Ali and seconded by County Councillor Driver that:

Burnley Football Club

Lancashire County Council congratulates Burnley Football Club on another super season culminating in not only winning promotion to the Premier League but winning the title with a record number of points.

This Council ask the Chief Executive to the write to the Board of Burnley FC on behalf of this Council congratulating the Club.

On being put to the vote the motion was CARRIED and it was:

Resolved: That,

Lancashire County Council congratulates Burnley Football Club on another super season culminating in not only winning promotion to the Premier League but winning the title with a record number of points.

This Council ask the Chief Executive to the write to the Board of Burnley FC on behalf of this Council congratulating the Club.

Jo Turton
Chief Executive

County Hall Preston